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MAKING DECISION ON THE SOCIO-ECONOMICAL DEVELOPMENT OF AREAS BY PEOPLE'S DEPUTIES IN LOCAL COUNCIL

Xalq deputatlari maxalliy kengashlar tomonidan hududlarning
iqtisodiy ijtimoiy rivojlanishiga doir qarorlar qabul qilish
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Abstract

In this article, the methods of setting negotiations between the council of public deputies and the political subjects of decisions to develop areas socio-economically and procedures are considered. There will be proposed suggestions to improve the implementation and surveillances of making decisions.

Keywords: the council of public deputies, the socio-economic of areas, decision, government authority and state-governing organs, social organizations.

1. Introduction

With the purpose of extending the democratic process to establish the transparency in state authority and government bodies' activity in the country, the measurement is being taken from higher authority to lower authority in sequence.

The decisions which are being made and their execution play an important role to organize the efficient and stable regulation. In learning them and to implement them into the practice, to investigate the political process, to influence them actively gives a chance to accomplish the social fruitful result. Therefore, nowadays, to investigate the adopted decisions concerning with the economic-social development of areas from the socio-political viewpoint and to develop the presence and surveillance of the community to increase the efficiency are considered controversial by People's Deputies Committee. Because state authority attribute the importance to the investigation and development the process of making decisions in subordinate bodies and the observance of the execution in the state governing bodies.

2. Main part

A few works, to some extent, were devoted to the theory and practice of making decisions in world political subject. The western scientists, especially, R. Akoff, V. N. Spitsnadel, M. Eddows and R. Stansfield [1] describe the theoretical opinions about the process of making decisions broadly in their works. However, these works are targeted on the administrative managers and give no response to the questions of making decisions in terms of political subject.

Scientists to the level of Commonwealth Nations, such as S.G. Turunok, A.A. Degtyarov, T. Klementevich, A.I. Solovyev, L.G. Yevlanov, O.I. Larichev, Y. Kozeletskiy [2] describe the structure of making decision in local authorities and their analysis completely; A. I. Solovyov "Politology, political theory, political technology", V. I. Knorring "Governing theory, practice and art", D. P. Zerkov and V. G. Ignatov "State run theory principles", G. V. Pushkareva "Politicalmanagement" [3] give the full information about the essence and characters of making decisions in the branch of administration.

The first president I. A. Karimov [4] and president Sh. M. Mirziyoyev [5] show their opinions about the matters which are relevant to making and passing decisions in the local authorities of Uzbekistan in their works. On this subject a few normative legal documents were adopted, including the laws about the Constitution of the Republic of Uzbekistan, "The local authority of the Republic of Uzbekistan", "The reorganization of the local authorities of the Republic of Uzbekistan", "the normative legal documents of the Republic of Uzbekistan" and the provisional status about "the state authority and government offices of the Republic of Uzbekistan", the estimated status about "the combined governance on complex development of the areas", the status about "The work order and constant commission of the provincial, district and city Council of the People's Deputies". "The political and legal characters of the Local authorities' activity" were described in the works of Sh.X. Fayziyev, N. Umarova, U. Islombekov and A. T. Tulaganov [6].

Candidate's and doctoral dissertations devoted to the scientific research in the matter of the importance of the local

authorities in the society were defended. For example, Sh. I. Jalilov [7], the process about the reformation of the local authorities in his scientific study, J. I. Jurayev [8], the activity of the local authorities on educating the population with the law awareness in his candidate's dissertation, G. A. Alimov [9], the state authority in the Republic of Uzbekistan, as well as, the matter about the position of the local authorities and advancing their activity in his scientific study, Y. Y. Ollamov [10], the primary functions of the local authorities in his candidate's dissertation were defined. O. T. Xusanov [11], Organizational and legal characters about the activity of the local authorities and their attitude towards other political institutions in his scientific study were described, by and large.

When the process of making decision on the development program of the areas socio-economically was investigated, it became clear that the local representative bodies were not functioning as a political actor. Basically, we can see that the investigation of the economical infrastructure and social component parts was described in the scientific works of A. V. Pidenko, T.A. Visonkaya, A.V. Gasparyan, G.L. Brajetskaya, N. A. Chernonko [12]. Although the scientific works described some aspects of the activity of the local government bodies were written, the literatures analyze the matters in all respects to develop the efficiency of making decisions which are relevant to develop the areas socioeconomically by the people's deputy in Local Council are short.

Undertaking scientific researches concerning with the method of improving the efficiency of making decisions in reference to improving the areas socio-economically, making investigations and analyzing them are considered controversial in Local Council of the People's Deputies of the Republic of Uzbekistan.

Local Council pursue the issues concerning with their authority by adopting the documents which are compulsory to be adopted in appropriate areas. According to the article 6 in the law of the Republic of Uzbekistan about "Local authority" provincial, district and city Council of the People's Deputies have the right to make decisions [13]. The efficiency of these decisions, in most cases, depends on the accurateness of the preparation them and performing particular demands which was written in the law and experienced before. We can deduce from the above-mentioned, the process of working with the decisions in Local Council of the People's Deputies may be divided into the following process: to make decisions, to adopt the decisions and to control the decisions. The process of making decisions and applying rules to them are set forth below.

According to the article 104 of the Constitution of the Republic of Uzbekistan, in the article 6 of the law of "Local authority" and in the article 13 of the law of the Republic of Uzbekistan about "Normative legal documents" local authorities have the right within the range of their authority in the areas relevant to them to make decisions which are compulsory to be performed by all the enterprises, institutions, organizations, associations, as well as, officials and citizens [14]. The decisions of the Council are supposed to be decided by majority vote providing that the specified numbers of the deputies take part in their sessions and are supposed to be executed correctly, to be signed, to be sent to the executor officers at a fixed date. The opinions of the deputies, community and lower authority are

important to be taken into consideration and specialists and organizations concerned which expressed the order of making decisions to build a project are supposed to be attracted to provide the authenticity and economy of the decisions. Because the magnitude and efficiency of the new humane reformation depend on the results of the role in governing the state and community and the degree of the awareness of the laws which were adopted and political activity of the citizens [15]. The Council of People's Deputies and supremacy take the effective measures which were addressed to increase the responsibility of the persons concerned in the instruction of carrying on work and in other documents in order to refine the project of the decisions [16].

According to the rule, The Commission is organized to build a project, whereas the project of the decision is being made by the Local Council. The officials concerned, scientific institutions and the representatives from other organizations and some citizens may be involved building the decision projects. The separate fields of the economics, the spheres concerning with building the projects of the normative legal documents which are related to the other branches of the state administration or the ministry who is responsible for the development and the state of the managerial fields, state committee or state offices are involved.

A few demands were placed on the text of the decisions which are to be adopted. For instance, the text of the decision must be described shortly and clearly, simply and understandably, to describe the terms and words which were used in the decision according to the meaning of the active law documents in a similar way, obsolete and polysemantic words and idioms, figurative comparisons, characterizations, ironies are not allowed in order to avoid using words in different meanings. Legal remedy to carry out the decision, together with the source of funds, stimulating, rewarding and controlling arrangements can be described in the decision.

Nowadays there are many controversial issues which are to be paid attention to arrange a program which is relevant to develop areas socio-economically. We will inform you some of them below. For instance, the activity of the groups of the political parties in bringing up the program which is relevant to develop areas socio-economically for discussion in the sessions of the Local Council is not considered to be satisfactory. Because the groups of the party of the Local Council, primarily, should propose a suggestion to adopt a short-term or long-term program which is addressed to develop various spheres in appropriate areas and bring up the project for the discussion in the relevant commission of the Council. To carry out these suggestion into practice the group of the party are not using their deputy control mechanism completely, low standard knowledge of the deputies, as well as, without meeting with the electors, they apply no effort in order to resolve the factors which make problems and look throw the problems superficially, which means "territorial development programs" are still at their lowest level. In the Council "authority" move the decisions which are to be adopted into practice. Unfortunately, authority and resources are not being used properly. As a matter of fact, the mass media deals permanently with these materials which are related to these themes. President Sh. Mirziyoyev made proclamation in Oliy Majlis following: "The activity of the local council improved

positively only in the documents. We don't need the numbers, but exact results. I can admit that some members of the council don't become familiar with the adopted program which is relevant to develop areas socioeconomically. Even they didn't participate actively during the process of decision-making. If a deputy doesn't have a local program, they can't act accurately and truly when the questions arose such as "who(m) and what" and "when and in what order" [17]. To put it at its simplest way, they don't know what to control. On this purpose, the following structure to apply in local development program is considered to be efficient. First of all in this structure, citizens, electors - the self-governing structure of the citizens - deputy (representatives) and political organizations and activities - the groups of party - permanent commission - the session of the Council - hokim (the head of the province or county). If everything runs counter to this structure, its efficiency may be lost; the public cannot find themselves in controlling system.

In addition, one of the factors which make impact on the effectiveness of the local development programs is the activity of the permanent commission in Council. This permanent commission is made due to the fact that they should look through and prepare the agenda before it is discussed in session. However, they do not work permanently as they were called. Moreover, the staff of the permanent commission functions on the basis of the public. It would be better to call them temporary commission. If the permanent commission were organized acceptably, they would help to move the adopted decisions from low to high functioning as a middle segment [18]. According to the analyses, the permanent commission doesn't follow the standing orders which bear responsibility to provide meeting each month. In this regards the control was not assumed satisfactorily by the concerned members of the council. For this reason, to develop the activity of the Local Council we should pay attention to the staff and tasks of the permanent commission.

The efficiency of the activity of the state authority representative bodies can be seen through the decisions and its implementation. This depends on the making decision with thoroughness and meeting the demands which are shown in the law. On this purpose, these following suggestions are proposed to develop the structure of the implantation of the making decisions and its control:

1. The legal order should be applied by providing not only state representative bodies, organizations, enterprises, but also concerned territorial divisions of the non-governmental organizations, private sector representatives and other institutions of the civil society in the process of the making decisions which are relevant to the development of the areas socio-economically in order to develop the efficiency of the making decision [19]. To stimulate the public interest in the process of making decision together with local government bodies shouldn't be based on compulsory law which comes from the principle of the constitution, but it should be means of legitimating the public interests and with it the interests of the local government bodies. Until these days during the process of making decision about the concerned matters in the Local Council, the exact legal basis of the presence of the non-governmental organizations and other institutions of the civil society in this session wasn't created. In addition to this, no norms which regulate the presence of the public organizations in

the activity of permanent commission existed in law [20]. Without the presence and suggestion of the non-governmental organizations during the process of making decision this kind of matters shouldn't be discussed and it makes compulsory to apply new legal norms to provide the presence of the non-governmental organizations. Apparently this will make a positive impact on making- decision. Nowadays majority of the population works in the private sectors and public organizations, for this reason, their presence is very essential to make decisions and to develop their efficiency;

2. To apply the decisions of the People's Deputy Council in the areas, to strengthen the deputy control over the activity of the tasks which is relevant to develop the continents socio-economically are compulsory to do. Exact normative orders should be applied in order to provide the deputy inquiry of the members of the local council, auditory and control analysis activity and mechanisms and this should be described in the law. The supreme body institution - the legal bases of the control in the parliament were approved by the law of "About Parliament Control" in 2016 [21]. Nevertheless the exact legal bases and mechanisms to apply the deputy control in local councils in the areas were not described in the law. For this reason, a new law "About Representation Control" should be approved. The issues such as the subjects who take control (people's deputies in the provincial council's deputies or people's deputies in the district (city) council's deputies) and their objects, the forms of control (accordingly the data, order of listening to controversial issues described reports of the heads of the organizations and establishments such as the head of province or district, the head of the financial management, the head of the department of tax, public prosecutor's office, the heads of the department of the interior and etc.), the subjects who send inquiry (the inquiry of the deputy group of the party which works in the local council and to enlighten the inquiry of the deputy exactly and separately and to create the exact legal order of sending inquiry), the inspections of the local councils (to create the legal bases of applying by the standing committee in the council in order to investigate the factors which belong to the interest of the appropriate areas and make a bad impact on its permanent development) are enlighten.

3. As opposed to the Parliament of the Republic of Uzbekistan, the People's Deputy Council, not including the local newspapers, haven't possessed own press which announces the decisions of the sessions of provincial, district and city council yet. This is also one of the factors which make people unknown what the corpus of deputy is doing. Totally different situation has arisen in the branch of the activity of the People's Deputy Council. Nowadays any council of the district and city deputy don't possess own websites which can be uploaded the structure of the council, the deputies of the council, the work of the council and the other information. The decisions which are made in the session of the deputy council and in the meetings of their permanent commission are described very rarely in the mass media. To sum up, efficient methods to make the population familiar with the information of the work of the people's deputy council are not applied yet in the areas [22]. To this purpose the decisions which were adopted by the local representative bodies are better to be organized in special websites (such as www.xdmk.uz) rather than in different internet editions (the

official sites of the political parties, parliament and of the authority of the province) separately. The information of the deputies of all the local council in the Republic, reception schedules and special application programs should be organized accordingly in order to establish permanent links with their own electors in the website above-mentioned. This affords an opportunity for each elector to contact with their deputies fast and comfortably by on-line. Our President mentioned this issue in the meeting which was held in July 12, 2017. The work of the party of the local council and parliament, especially, the process of the discussion about law projects, the measures with respect to the parliament, the arguments between fractions should be broadcasted live by televisions which are situated in the center and areas. "Being the representatives of the people, deputies and senator should meet with the people permanently and the people should recognize them and become familiar with their work" - was stressed [23].

4. The decisions which were made by the head of the province are approved by the people's deputy council. Simultaneously the people's deputy council regulates both the local executive and local representative bodies. In the sixth paragraph of the article 24 of the law of the Republic of Uzbekistan about "Local state authority" the rule was entered in the authority of the people's deputies that they should listen to the report which is relevant to the most important and controversial issues of socio-economical development of the provincial, district and city council. It means that the head of the province (hokim) is to report before the people's deputy council. As we know, the decisions are made in the session. The chairman of the people's deputy council or the head of the province (hokim) who works as a chairman in the session is to sign these decisions and the reports of the session. According to the first appendix which was approved by the decision of the Council of the Senate of Oliy Majlis (the name of the parliament) of the Republic of Uzbekistan in December 30, 2010 under the number of 154-II in the Article 33 of the estimated standing orders of the people's deputy council of the province, district and city - "The decisions which were adopted in the session come into force starting from the day when the chairman signed, if the documents were not written in other orders" - was described. If the report of the head of the province is considered unsatisfactorily, if we take into consideration of the authority of the head of province to approve the decisions on these terms, it is obvious that one never sign the decision which is against him. We found it acceptable to enter the following norm in part 5 of the Article 17 of the law of the Republic of Uzbekistan and Article 33 of the estimated standing order of the council of the province, district and city: "During the process of listening to hokim's report which is relevant to the most important and controversial issues of the socio-economical development of the appropriate areas at least 2/3 of total number of the deputies which are participating in the session of the people's deputy council should vote to approve the decision in the session of the people's deputy council. The conclusions about the unsatisfactory activity of the local executive bodies are supposed to be submitted by the head of the region and Tashkent city". Sh. Mirziyoyev states in his lecture: "I also propose suggestion that from now on, the right should be given to the head of the province and the head of Tashkent city to make up the

conclusion about the unsatisfactory activity of the head of the executive bodies, as well as, the head of the district and city with respect to the groups of the party in the local council [24]. In this regard each group of political party should give their conclusion. Another suggestion - from now on, during the process of appointing to a higher position such as executive authority (government) on the scale of the Republic, we should organize the order of taking into account of the opinion of the parties". With president's words, life makes it compulsory to organize the order of placing the reports of the concerned bodies before the session of the people's deputy council after analyzing the real condition in the district and city in order to create the sensitive mechanism of the control of the parliament and public [25].

3. Conclusion

To sum up, I can say that it is one of our essential tasks to increase the position and role of the people's deputy - the lower segment of the representative bodies and to make them reliable person of the people during the process of reforming the construction of the system of the state and society. Life makes it compulsory to strengthen the legal bases during the process of working with the decisions of the people's deputy council, for example, to make decisions, to adopt the decisions, to organize the order of applying the decisions and to apply the decisions. When we can apply the tasks before us, the position and role of the local council in developing the areas socio-economically will increase. To live with the concern of the people play an important role to establish the connection with the people efficiently.

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